

# POWERING COLCHESTER

**VISION:** The Town shall take the initiative to interact and collaborate regionally and locally to ensure that adequate, safe, sustainable, and affordable energy systems are available to all residents and businesses and encourage the efficient use of energy.

**GOAL:** The Town of Colchester will provide a framework for the community, individuals, businesses, and organizations to implement the goals of the State of Vermont as enumerated in their 2016 Comprehensive Energy Plan (CEP):

- To obtain 90% of all energy across all sectors (transportation, heating, and electricity) from renewable sources by 2050, with the interim goals of 25% renewable by 2025 and 40% renewable by 2035 in which renewable means solar energy, wind energy, solid biomass, liquid biofuels, biogas (methane), and hydropower;
- To reduce total energy consumption per capita by 15% by 2025, and by more than one-third (1/3) by 2050.
- To weatherize 25% of homes by 2020;
- To reduce greenhouse gas emissions by 50% from 1990 levels by 2028 and 75% by 2050.

**OBJECTIVE:** Colchester has chosen to institute local actions to make progress on and achieve the State's goals by 2050. It is recognized that progress will only be achieved by the buy-in and actions of private individuals and entities. While the Town can educate and inform, it has limited power to effectuate these changes by itself and will be reliant upon innovation in the private sector and other governmental entities to achieve these goals. By attaining substantial deference under Act 174, Colchester will be able to balance both state and local priorities regarding energy use and production with more localized needs and priorities.

**BACKGROUND:** The Town of Colchester's geography has historically limited its ability to produce power. The low lands of Colchester at the mouths of the Lamoille and Winooski Rivers have not allowed for local power production beyond that of one hydro dam in the gorge of the Winooski River shared with South Burlington and individual, small, residential-scale wind turbines. Within this plan, small scale energy generation facilities shall be considered as producing 150 kW or less with large facilities producing more than 150 kW.

Note: Kilowatts (kW) is the maximum instantaneous power that an energy-generating project can produce. This is also known as capacity. Kilowatt hours (kWh) are the total amount of electricity they actually generate over a period of time. For example, a solar project rated at a power level of 10,000 kW capacity can potentially generate 10,000 kWh of energy over an hour of optimal conditions. Even though a solar or wind project may have the same capacity, the different technologies and environmental conditions can generate a different amount of electricity.

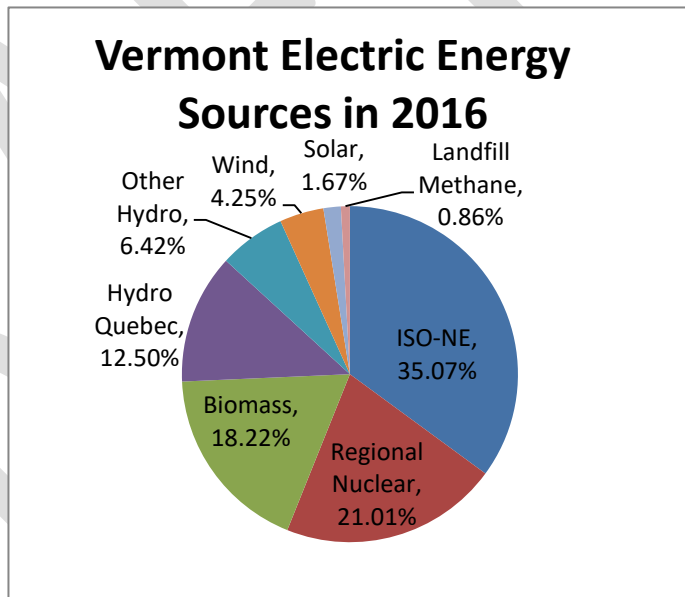
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42 Energy Sources: The Town of Colchester’s energy history and outlook is very much tied to that  
43 of the State of Vermont. In 2016, the State of Vermont received 35.07% of electricity from  
44 regional non-renewable energy imports (ISO-NE), 21.01% from regional nuclear, 18.22% from  
45 biomass, 12.5% from Hydro-Quebec, 6.42% from other hydropower, 4.25% from wind, 1.67%  
46 from solar, and 0.86% from landfill methane. These sources are displayed in Figure 1. These  
47 sources dictate pricing throughout the state with little variation.

48

49 As of 2016, Colchester was estimated to have a population of 17,319 people, using a total of  
50 130,883,974 kWh (kilowatt hours) for

51 electricity and 785,470 MMBtus  
52 (million British Thermal Units) of  
53 natural gas for thermal energy. Figure  
54 1 outlines the sources of this energy as  
55 of 2016. This is the 4th highest  
56 consumption of energy in Chittenden  
57 County. In a state with a seven month  
58 heating season, the cost of energy has  
59 a high impact on the overall cost of  
60 living and doing business. While  
61 Vermont historically has had high  
62 energy prices in the last two decades,  
63 since 2011 the rate of consumer price  
64 increases has been 3.1% within



(FIGURE 1, Source: Vermont Energy Action Network, 2016)

65

66 Vermont, compared to 12.3% on  
67 average in New England. As of 2017,  
68 Colchester is served entirely by Green Mountain Power (GMP) with 9,696 customers. For  
69 residential customers, rates have increased slightly from \$0.15 per kWh in 2014 to \$0.15668 per  
70 kWh in 2018. For commercial and industrial customers, prices have increased more substantially  
71 from the range of \$0.069 - \$0.09 per kWh in 2014 to \$0.13981 - \$0.17164 per kWh in 2018. It  
72 must be noted that GMP is planning on consolidating legacy contracts under this commercial and  
73 industrial rate to one value of \$0.16020 per kWh by April 1<sup>st</sup>, 2020. . Regarding Vermont Gas’s  
74 2018 prices, residential and commercial rates have each increased 1.5% to \$0.4188 per ccf for  
residential, and \$0.4864 per ccf for commercial.

75

76 A variety of other energy sources are also utilized in the community from gasoline to liquid  
77 propane to wood pellets. While an increasing number of residences are heated with biomass  
78 (18% of homes in Vermont), the major home heating sources in Colchester are natural gas and  
79 liquid propane. Many of Colchester’s most affordable homes and mobile homes have limited  
80 heating options due to their construction and are often reliant upon some of the most expensive  
81 and volatile petroleum fuel sources (see Our Homes Chapter). Small scale residential wind  
82 turbines within Colchester continue to be viable; however, at this time Colchester’s low level  
83 elevations combined with state and local constraints (**MAP REFERENCE**) diminish the viability  
84 of commercial scale wind operations. Solar currently produces 4 MW (Mega-watts) of power  
85 and 3,905 MWh (Mega-watt hours) of energy annually across the community with significant  
86 expansion potential. Saint Michael’s College employs geothermal in their Dion Family Student  
87 Center and this thermal source continues to be incorporated into residential builds. Additionally,  
88 Colchester has several wood harvesting operations that serve residences. An opportunity for an  
89 energy generating methane facility near Exit 16 has been explored in the past, but was inevitably  
90 found not viable due to the design of the landfill cap. Alternative and renewable energy sources  
91 will continue to grow in importance as traditional energy sources become more limited and  
92 expensive. The Colchester Development Regulations should continue to encourage the use of  
93 solar modules and residential wind turbines as well as other alternative energy sources such as  
94 geothermal.

95

96 Of Colchester’s various dams, only one produces power: Green Mountain Power’s Winooski  
97 Gorge 18 Hydroelectric Facility. This facility is located in the Lime Kiln Gorge and straddles  
98 the border with South Burlington. No changes are anticipated to the dam during the term of this  
99 plan. As the facility has the capability of producing 1.8 MW of power and generates 9,000  
100 MWh annually from a renewable resource, the Town is supportive of its continued operation and  
101 improvements that may be made to it.

102

103 Energy Distribution: There are currently fifteen gasoline service stations and two fuel  
104 distributors within the community. Vermont Gas Systems serves the majority of the Bay,  
105 Severance Corners, the Village, Exit 16, the Fort, Severance Road, and Malletts Bay Avenue by  
106 the Winooski Town Line. The main gas transmission line for Chittenden County runs through  
107 Colchester north to south originating at the Canadian Border from the TransCanadian System  
108 which brings natural gas from Alberta. This is one of three gas transmission lines in the  
109 community:

110

1) The first gas line originates in Burlington and crosses the Winooski River and  
terminating at Exit 16,

111

112 2) The second gas line originates in Winooski in the Exit 16 area and runs north along the  
113 Routes 2 & 7 corridor then forking off to the Town of Essex along the Severance Road  
114 area with the trunk line continuing on to the Milton Town Line at Exit 17, and

115           3) The third gas line runs from Winooski along Route 15 into Essex.  
116 A peak shaving facility at Exit 16 serves to boost supply using storage tanks during hours of  
117 peak natural gas use. As of 2018, Vermont Gas has no plans to increase transmission lines in  
118 Colchester, but the Town should be mindful of this possibility going forward and work to ensure  
119 that such expansions occur within existing transportation or utility corridors to minimize  
120 community impacts.

121  
122 With plans to incorporate net-metering and the predicted increase in electricity usage by 2050, it  
123 is important to understand how GMP distributes electricity in Colchester. GMP and VELCO use  
124 transmission lines to bring electricity from power-generating facilities into Colchester, and  
125 eventually electricity is distributed to residents through a combination of 3 Phase Power Lines  
126 (along main roads such as Route 7), 2 Phase Power lines, and Single Phase Power lines.

127 Electricity is brought into Colchester by the following three transmission lines:

- 128           1) GMP’s phase three line from Burlington, through Winooski, terminating at the  
129           substation on Bay Road,
- 130           2) Vermont Electric Power Company (VELCO)’s first 115kV line from the Essex  
131           Station to Sandbar,
- 132           3) VELCO’s second 115kV line from the Essex Station to Georgia.

133 Individually owned wind turbines and solar panels may use inverters to feed unused energy back  
134 into the grid on 3, 2, or single phase power lines. This contribution is a step in the right direction,  
135 but more will need to be done in order to achieve the State’s goals.

136  
137 Energy Conservation: According to the 2017 Housing Needs Assessment conducted by the Town  
138 of Colchester, an estimated 6,000 homes were built before 1998 (over 80% of current stock) and,  
139 based on their age, should be weatherized. The Town exempts most weatherization projects, such  
140 as, door and window replacement from permits. While this measure helps to lower barriers to  
141 weatherization projects, the lack of permit data makes it difficult to track improvement in this  
142 area. Given the high number of properties that could benefit from weatherization, it is  
143 recommended that the Town promote retrofits and other efficiency programs. In the CCRPC’s  
144 2018 ECOS Plan, it was noted that homes participating in government sponsored energy  
145 efficiency projects rose from 74 in 2014 to 197 in 2016.

146  
147 From 2015-2017 the Town spent considerable effort working with Champlain Housing Trust  
148 to upgrade the 166 housing units that comprise Winchester Place in Fort Ethan Allen. \$5  
149 million in non-local funding was spent in rehabilitation activities which included replacing  
150 windows and exterior doors, replacing hot water systems, and replacing heating systems.  
151 Additionally the Town provided Champlain Housing Trust with \$43,000 in Federal Funds to  
152 upgrade the streetlights to low energy use models which both reduced energy uses and helped  
153 make the property more affordable.

154

155 In 2014, the Town borrowed \$400,000 and replaced most of its street lights with high  
156 efficiency bulbs. The loan will be paid off by 2022 through savings in electric bills. Over the  
157 twenty year lifespan of the lights, after capital payback, the Town will save \$1.3 million  
158 dollars, a 38% savings over using older lighting technology  
159

160 In 2015, the Town conducted a Level 2 Energy Audit of municipal facilities. This audit  
161 provides a performance baseline and relative energy usage for 16 buildings, totaling in  
162 46,464 square feet. It is estimated that 97,865 kWh of electricity, 3,043 CCF (hundreds of  
163 cubic feet) of natural gas and 62.77 kGal (kilogallon) of water could be saved through  
164 efficiency projects. These improvements would cost an estimated \$750,000. The payback  
165 period on average is of 33 years--longer than the life of most equipment and fixtures. So an  
166 adaptive approach of replacing equipment and fixtures with more efficient equipment at end  
167 of life is more cost effective for the Town. However, the more cost effective elements of the  
168 list may be targeted for within-lifespan replacement. When similar and adjacent systems are  
169 under replacement and when opportunities exist to combined system improvements with  
170 energy improvements, they will be considered. For example, when the Burnham Library had  
171 two HVAC systems in need of replacement and another was marginal, a decision was made  
172 to replace all three for reliability and energy efficiency. The Town will continue  
173 implementing these improvements over the term of the plan.  
174

175 In all construction, the Town's localized building codes and inspection process creates higher  
176 standards for energy efficiency. Residential construction must meet the Residential Building  
177 Energy Standards (RBES) and the International Residential Code. All other construction must  
178 meet the Commercial Building Energy Standards (CBES) and Vermont Fire and Building Safety  
179 Code at a minimum with many projects also required to meet Act 250 Stretch Codes. These  
180 codes will lead to greater energy efficiency and energy conservation in the long-run.  
181

182  
183 **ENERGY FOR OUR FUTURE:** CCRPC developed a Long-Range Energy Alternatives  
184 Planning (LEAP) model for Chittenden County in 2018. This model serves to create a  
185 framework for public and private sectors to make progress toward 2025, 2035, 2050 milestones.  
186 At the time of the development of this plan, suitable metrics for many of these milestone are not  
187 yet identified. An example is that it is unknown how many electric vehicles are owned in  
188 Colchester and how many homes are being weatherized. During the term of this plan, the Town  
189 should work with CCRPC to quantify progress.  
190

191 Heating, Cooling, and Sealing the Cracks: One of the best ways to increase energy efficiency is  
192 to seal our homes and prevent heat from escaping. In the preliminary town plan survey on  
193 energy, 57% of respondents had performed weatherization improvements. The 41% who had not  
194 cited mainly financial barriers and a lack of information. The Town should work to educate the  
195 community on weatherization programs and financial incentive programs to reduce thermal use

196 and promote cost savings. Examples of outreach include providing an energy clearinghouse in  
 197 Planning and Zoning to inform applicants of existing efficiency programs and financial  
 198 incentives as well as continuing to partner with Champlain Housing Trust, Efficiency Vermont,  
 199 GMP, and others to promote their weatherization programs.

200  
 201 Tables 1 and 2 outline possible improvements for residential, commercial, and industrial sectors  
 202 in Colchester to reach 2025, 2035, and 2050 benchmarks. It is likely that weatherization  
 203 improvements alone will not achieve these benchmarks. Improvements to local building codes  
 204 may help increase efficiencies in thermal system incrementally. During the term of this plan,  
 205 Planning and Zoning Staff should evaluate the benefit of additional code requirements to  
 206 improve energy efficiency while considering affordability. Codes should not be barriers to new  
 207 technologies but encourage them. To this end, the Town should be supportive of Act 250  
 208 amendments to remove historic permit restrictions on electricity as a thermal source provided it  
 209 is efficient. Similarly, the production of biomass fuels from forestry activities (see Our  
 210 Environment Chapter) could be an affordable way to increase the amount of renewable fuels and  
 211 help meet targets. Bridge technologies that assist in reducing reliance on fuel oils and natural  
 212 gas are needed. Unless the cost of current fuel sources increase dramatically, it is unlikely that  
 213 significant progress will be made in the thermal sector during the term of this plan even with  
 214 increased weatherization efforts. Colchester will continue to work with regional and State  
 215 partners to encourage the use of new thermal technologies such as heat pumps and plants.  
 216

<b>Projected Colchester Residential Thermal Energy Use</b>			
	<b>2025</b>	<b>2035</b>	<b>2050</b>
Total Residential Thermal Energy Use (MMBtus <sup>1</sup> )	577,688	489,812	339,125
Percent of Residences Weatherized by Target Year (%)	14%	36%	100%
Energy Saved by Weatherization by Target Year (MMBtus)	26,966	73,656	230,543
Percent of Residences using Heat Pumps (%)	18%	37%	60%
Residential Thermal Energy Use from Heat Pumps (MMBtus)	37,442	77,032	112,939
Residences Using Wood Heating (%)	14%	14%	14%
Residential Thermal Energy Use from Wood Heating (MMBtus)	106,085	106,187	93,298

(Table 1, Source: CCRPC LEAP Model, VT Department of Public Service)

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Projected Colchester Commercial & Industrial Thermal Energy Use			
	2025	2035	2050
Total Commercial and Industrial Thermal Energy Use (MMBtu <sup>1</sup> )	330,090	314,410	278,101
Percent of Commercial and Industrial Establishments Weatherized by Target Year	20%	22%	39%
Energy Saved by Weatherization by Target Year (MMBtu)	17,744	24,603	59,292
Commercial and Industrial Establishments Using Heat Pumps (%)	22%	35%	39%
Commercial and Industrial Thermal Energy Use by Heat Pumps (MMBtu)	26,766	52,911	79,056
Commercial and Industrial Establishments Using Wood Heating (%)	9%	10%	11%
Commercial and Industrial Thermal Energy Use Attributable to Wood Heating (MMBtu)	39,941	55,013	80,541

233 (Table 2, Source: CCRPC LEAP Model, VT Department of Public Service, VT Department of  
234 Labor)

235 *1: MMBtu stands for One Million British Thermal Units. One Btu is the amount of heat*  
236 *necessary to raise one pound of water's temperature by one degree Fahrenheit.*

237  
238 Per capita energy consumption must be reduced 25% by 2030 and by one-third by 2050 (Tables  
239 3 with industrial electric use and 4 without industrial) in order to reduce per capita energy usage  
240 up to 43% by 2050 to meet these statewide goals.

231

Projected Colchester Total Energy Use Per Capita (Including Industrial Electric Use), 2015-2050				
	2015	2025	2035	2050
Total Energy Use (MMBtu)	2,223,480	2,100,108	1,864,466	1,605,925
Population	17,383	17,953	18,296	19,119
Total Energy Use Per Capita (MMBtu)	128	117	102	84
Reduction in Total Energy Use Per Capita from 2015 benchmark	--	-9%	-20%	-34%

232 (Table 3, Source: CCRPC LEAP Model)

233

Projected Colchester Total Energy Use Per Capita (Excluding Industrial Electric Use), 2015-2050				
	2015	2025	2035	2050
Total Energy Use (MMBtu)	2,141,906	1,984,386	1,714,835	1,405,073
Population	17,383	17,953	18,296	19,119
Total Energy Use Per Capita (MMBtu)	123	111	94	73
Reduction in Total Energy Use Per Capita from 2015 benchmark	--	-14%	-27%	-43%

234 (Table 4, Source: CCRPC LEAP Model)

235

236 The LEAP model assumes that Colchester’s population will continue to grow, but the total  
 237 energy use will decline. Engagement and education of residents towards these goals will  
 238 prove difficult until energy prices increase and trigger private action. In the interim, the  
 239 Town can provide information and education so that when individuals and businesses are  
 240 making decisions to replace or invest in substantial repairs, they have the opportunity to  
 241 make investments that will save them money considering both the energy cost and  
 242 equipment purchase.

243  
 244 Electricity usage: As innovation in the transportation sector and home cooling and heating move  
 245 these sectors toward greater electrical use, demands on the grid will increase. Unlike numbers in  
 246 the previous thermal category, future demands on electricity are rising,. By 2050, residents of  
 247 Colchester can be expected to be using 231,516 MWh<sup>2</sup> (Megawatt hours) of electricity,  
 248 compared to 138,439 MWh in 2025. Greater efficiency could lead to 41,329 MWh being saved  
 249 in 2050 (Table 5 below). The Town will continue to promote the Vermont Community Energy  
 250 Dashboard to increase awareness of energy generation as well as efficiency projects.

251

Projected Colchester Electrical Energy Use 2025-2050			
	2025	2035	2050
Without Industrial (MWh <sup>2</sup> )	104,523	133,222	172,649
Industrial Only (MWh)	33,916	43,855	58,867
Total (MWh)	138,439	177,077	231,516
Total Electric Energy Saved (MWh)	10,946	22,097	41,329
Increased Residential Electric Efficiency (%)	30%	58%	98%
Increased Commercial and Industrial Establishments Electric Efficiency (%)	30%	58%	98%

252 (Table 5, Source: CCRPC LEAP Model)

253 *2: MWh stands for Megawatt-hours, a measure of power (megawatts) over time (hours).*  
 254 *Residents may be more familiar with the Kilowatt-hour (kWh), which is the measure often*  
 255 *associated with electric bills.*

256  
 257 Transportation trends: Transportation continues to be a significant factor in Vermont’s  
 258 emissions. According to the 2017 Vermont Transportation Energy Profile, Vermonters averaged  
 259 11.68 thousand vehicle miles of travel (VMT) per capita compared with the nationwide average  
 260 of 9.63 thousand VMT per capita. While electricity as a fuel source is becoming more common,  
 261 great strides would need to be made to increase to 6% in 2025 and 89% of total fleet in 2050. A  
 262 majority, 71.70%, of community members polled in the development of the Town Plan noted  
 263 that they would be willing to buy a more efficient, possibly electric, car as well as bike and walk  
 264 to reduce their personal impacts from transportation.

265  
 266 The Town identified an additional park and ride facility with electric vehicle charging station  
 267 near Exit 16 and has been working with the State to this end despite the loss of grand list revenue



268 from this site. The park and ride is expected to open in early 2019. The Town will continue to  
 269 work with the State to investigate additional park and ride sites. The Town will also continue to  
 270 work with other partners such as Green Mountain Transit to support mass transit options.  
 271 Multiuse paths will continue to be implemented through leveraging grants with the Capitol  
 272 Transportation Plan to increase opportunities for bike and pedestrian use. Electric car charging  
 273 stations should be included into parking standards within the Development Regulations and  
 274 current transportation demand management incentives should be continued such as closing  
 275 businesses prior to peak times of traffic or bus passes for employees. The Getting There section  
 276 of this plan includes many more specifics on energy in the transportation sector.

277  
 278 Addressing the desire to reduce transportation, the Town has encouraged concentrated growth in  
 279 the Severance Corners neighborhood and its village areas. This cluster-type development aims to  
 280 reduce vehicle miles driven while also building tight-knit communities. Many other energy  
 281 savings through land use such as clustering development can be found in the Lands of Colchester  
 282 section of this plan. Projections and necessary milestones can be found in Table 6 (below).

283

<b>Projected Colchester Transportation Energy Use, 2025-2050</b>			
	<b>2025</b>	<b>2035</b>	<b>2050</b>
Total Light Duty Transportation Energy Use (MMBtu)	719,976	456,057	198,768
Electricity Used for Light Duty Transportation (MMBtu)	9,601	66,180	139,675
Light Duty Electric Vehicles (% of Vehicle Fleet)	6%	41%	89%
Biofuel Blended* Energy Used for Light Duty Transportation (MMBtu)	710,375	389,877	59,093
Biofuel Blend*Light Duty Vehicles (% of Vehicle Fleet)	94%	59%	11%
Heavy-Duty Transportation Energy Use from Biodiesel (Percent of Total)	33%	58%	96%
Heavy-Duty Transportation Energy Use from Fossil Fuel (Percent of Total)	67%	42%	4%

284 (Table 6, Source: LEAP Model, VTrans)

285

286 Greenhouse Gas Emissions: A byproduct of reducing energy use and fossil fuels is the reduction  
 287 of greenhouse gas emissions. The Statewide goal to reduce these emissions 75% by 2050 can be  
 288 advanced by reducing energy use. The Town has begun monitoring greenhouse gas (GHG)  
 289 emissions in carbon dioxide equivalent (CO<sub>2</sub>e) from municipal operations through a tool called  
 290 ClearPath created by Local Governments for Sustainability USA (ICLEI). The Town may  
 291 consider joining ICLEI during the term of this plan to receive technical support for its energy  
 292 efforts. By continuing to update this database, Colchester will be better able to make decisions  
 293 regarding vehicle efficiency and implement strategies to reduce emissions.

294

295 The Town of Colchester sold off older vehicles in 2015 as a cost saving measure, reducing the  
 296 number of vehicles owned by the Town and saving money on the ownership costs by moving to a

297 mileage reimbursement system for Town travel that does not require a Town vehicle. This  
298 reduces costs borne directly by the Town and reduces overall energy consumption considering  
299 fewer vehicles are required to meeting the Town’s needs. The Town replaced its Police fleet of  
300 Chevy Tahoe with a mixed fleet of smaller vehicles: Ford Explorers and mid-sized Chevy Sedans.  
301 The Town is now replacing its highest mileage vehicles, the police patrol vehicles, every four  
302 years. This gives the Town both reliability and better mileage, where it matters the most. We also  
303 no longer continue to pass down vehicles in Town so our fleet is smaller, newer and more energy  
304 efficient. The Town will continue to maintain information on the efficiency of its vehicles to  
305 continue to improve and optimize its fleet efficiency.

306  
307 Other means of reducing GHG emissions include reducing food waste. Local agricultural  
308 productions should continue to be supported to reduce energy costs in food production. The Food  
309 and Agriculture Organization of the United Nations estimates that one third of food produced for  
310 human consumption is wasted. The Colchester Food Shelf promotes gleaning, or taking food that  
311 would otherwise be wasted, and providing the food to residents in need. This effort should be  
312 sustained as it reduces both GHG from food production as well as decomposition and benefits the  
313 community in many ways socially and economically.

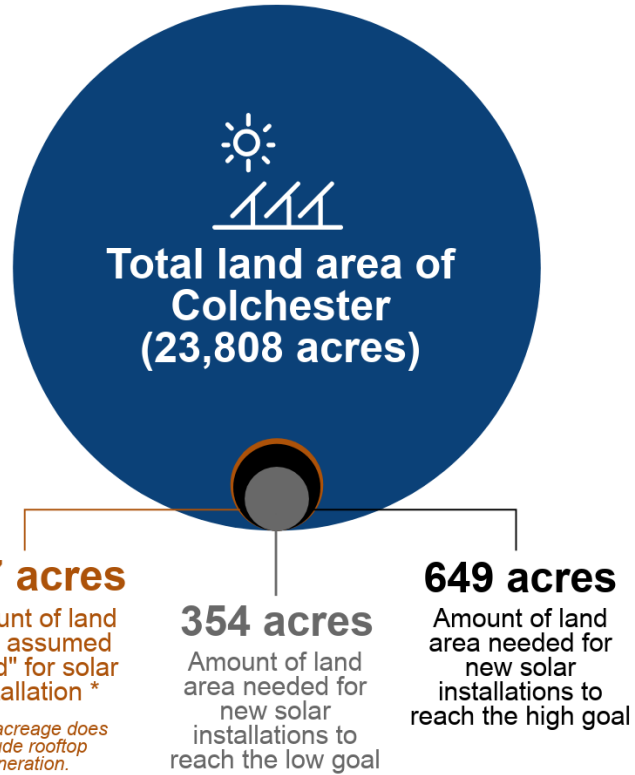
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315 Renewable Energy: Renewable technologies have continued to become more cost-effective in  
316 recent years. Local renewable sources such as solar, wind, and biomass have the potential to help  
317 Colchester meet the State’s goals. In 2018, 12,928 MWh of energy production in Colchester was  
318 energy generated from renewable resources. By 2050, LEAP estimates public and private sectors  
319 will need to generate between 54,276 MWh to 99,499 MWh from new renewable resources in  
320 Colchester in order to meet these goals.

321  
322 CCRPC generated estimations of what energy production could be on possible solar and wind  
323 sites maps in the 2018 ECOS Plan. The documentation on each map (solar and wind sites) was  
324 split into two categories. “Prime” renewable energy showed locations where there were no  
325 constraints present on sites. “Base” renewable energy locations outlined areas with a high  
326 potential, but possible constraints. Using only “Prime” locations, the goals outlined in the ECOS  
327 Plan could be accomplished The constraints outlined by the CCRPC are important to  
328 Colchester’s natural landscape, and as such, the Town has chosen to focus all renewable energy  
329 generation in areas free of those constraints. The following sections provide more information on  
330 solar and wind applicability in Colchester:

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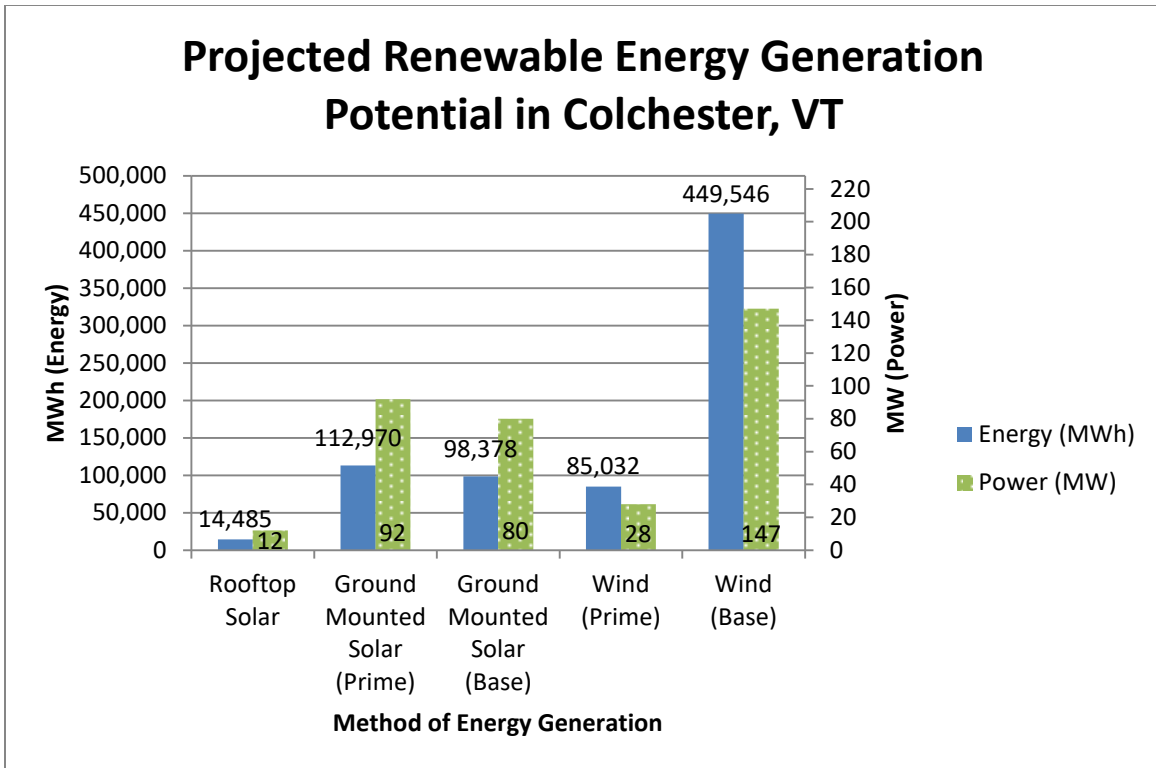
332 Solar: The CCRPC ECOS Plan notes that Colchester has 5,550 prime and base acres available  
333 for solar usage (not including rooftops), with a potential of 172 MW of capacity of capacity and  
334 an annual generation potential of 211,348 MWh. This meets both the low and high targets for  
335 renewable energy usage in the ECOS plan. Water Protection and Shoreland Overlay Districts  
336 will be a constraint for the potential to complete solar projects. It is worthwhile to explore the  
337 possibilities of rooftop solar on current buildings in the Town to meet this demand.  
338

339 After carefully reviewing  
340 alternatives including long term  
341 power purchase agreements,  
342 private development on Town  
343 land, and Town development on  
344 Town land, the Selectboard  
345 chose to permit and develop  
346 their own solar generation  
347 facilities in order to reap the  
348 maximum financial benefit. In  
349 2018, the Town constructed two  
350 150 kW solar photovoltaic  
351 generation facilities: one on  
352 Malletts Bay Avenue, which is  
353 expected to produce 242,000  
354 kWh of energy and one on  
355 Roosevelt Highway, which is  
356 expected to produce 237,734  
357 kWh of energy. When  
358 complete, they will produce energy equivalent to 60% of the Town's annual electricity use. The  
359 two facilities will produce savings of about \$1,000,000 over their 25 year expected life, after  
360 payback of all capital and operating expenses. During the term of this plan, the Town will seek  
361 another solar facility to approach a goal of producing electrical energy close to the total amount  
362 consumed by the Town government.



364 Wind: The ECOS Plan notes that Colchester has 4,359 prime and base acres available for wind  
365 usage, with a potential of 175 MW of capacity and an annual generation potential of 534,578  
366 MWh. Using all available acreage would meet both the low and high targets for renewable  
367 energy usage in the ECOS plan. At this time Colchester's low level elevations combined with  
368 state and local constraints diminish the viability of commercial scale wind operations. Single  
369 turbines to serve the immediate needs of a particular property will continue to be viable.  
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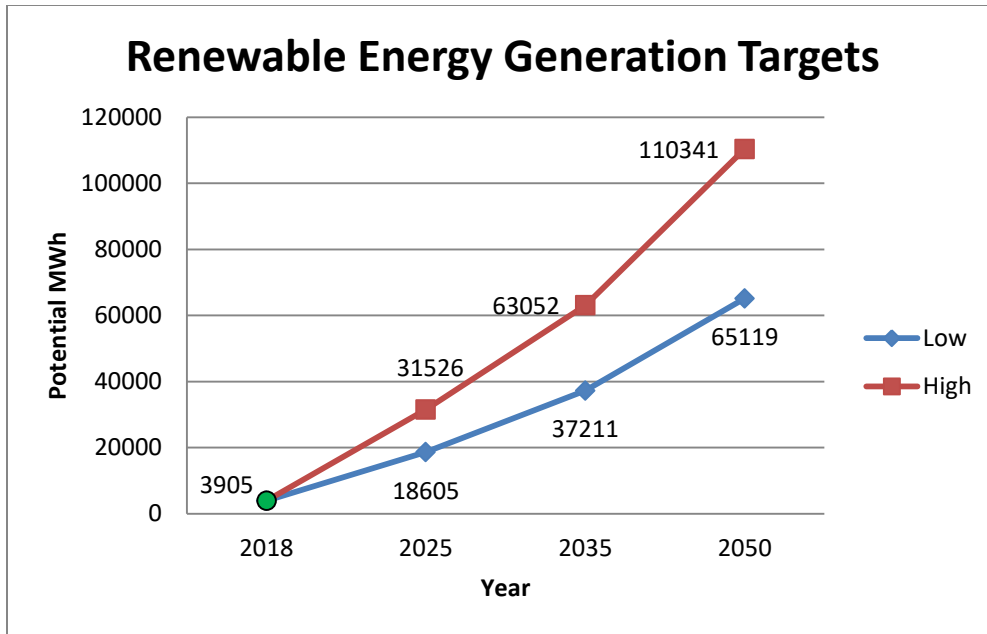
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(Figure 2, Source: CCRPC and Department of Public Service)

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Several programs in Vermont provide residential and commercial renewable energy investment opportunities including but not limited to Federal tax credit incentives for solar installation, Efficiency Vermont’s incentive rebates for efficiency practices, and bank/credit union loans for weatherizing and installing renewable energy resources. Typically homeowners can obtain reasonable interest rates on home improvements as they improve the value of their properties and are backed by the value of the property. Incentives that are available to residents of all financial backgrounds help to promote affordable energy and should be encouraged.



(Figure 2, Source: CCRPC Modeling & LEAP Model)

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The Town of Colchester will continue to track energy production and conservation progress and will update targets with population and electricity consumption in this Plan as it evolves to the target year 2050.

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Preferred site designation: As Vermont experienced a growth in renewable energy generation, Act 174 of 2016 was established to create the framework for a new set of municipal and regional energy planning standards. In accordance with rules established by the Public Utility Commission (PUC), net-metering renewable energy projects that are large enough to produce between 150 and 500 kilowatts must be built on “preferred sites.” While the PUC does not regulate non-net-metering developments over 500 kW, the PUC has given communities the ability to define what a preferred site may look like. The process of determining preferred sites must evaluate the constraints and the impact on the site itself as well as the impact it has on the community and culture of the area.

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When identifying preferred sites for net-metering renewable energy generation, it should be noted that the State designates development in already-developed areas (on structures, in parking lots, on landfills, over sand-gravel pits, etc.) as preferred sites by right. Sites that are not designated by the State as by-right preferred sites may be designated by municipalities as preferred sites. On **CCRPC MAP** sites located in the “base” areas may be considered but ultimately discouraged in order to preserve the agricultural and natural aesthetic of the Town. Physical and visual impacts should be minimized when these areas are developed. As these lands are ecologically important, care should be taken to avoid development for energy generation in

409 these areas. The Town should prioritize conservation of these areas and focus development in  
410 other, already developed, or non-constrained areas.

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412 The Town of Colchester has developed the Preferred Site Designation Scorecard to evaluate  
413 which sites should be given this status as well as what projects conform to this plan. The  
414 Scorecard is hereby incorporated by reference into this plan and will be adopted simultaneously  
415 with the plan. This Scorecard may be amended by the Colchester Selectboard in consultation  
416 with the Planning Commission. Sites are deemed to be preferred sites if judged to have sufficient  
417 points by the Colchester Planning and Zoning staff. An affirmative determination by staff shall  
418 mean a preferred site designation by the community. If sites are deemed to be marginal or not  
419 sufficient by staff, based upon the point system, the applicant may request the Colchester  
420 Planning Commission consider the project. If the Colchester Planning Commission utilizes the  
421 Score Card to provide the project preferred site designation, the site will be designated as a  
422 preferred site by the Selectboard.

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424 The Scorecard is a path to preferred sites for all alternative energy generation. While the card is  
425 designed primarily for solar, other facilities such as biomass, biogas, biofuel, and geothermal  
426 should be eligible too. Sites located within areas of local known constraints including slopes  
427 20% or greater, floodplain, wetlands or surface water buffers, and the Shoreland District are not  
428 permissible sites. Projects that are designated as preferred sites will also be projects that  
429 conform to this plan.

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432 **POLICIES:**

- 433 1. The Transportation Capital Plan should be used to leverage funding for the continued  
434 implementation of multi-use paths throughout the community.
- 435 2. The Town should continue to partner with Green Mountain Transit to provide mass  
436 transit options for residents.
- 437 3. Infill and cluster development, such as PUDs, should continue to be encouraged through  
438 the Development Regulations in conjunction with the Village Mixed Use and Growth  
439 Center areas to reduce energy needs and support densities that could, long term, support  
440 investments such as heat plants.
- 441 4. The Town should promote weatherization and other sustainable energy investments by  
442 the community and continue to serve as a model through implementing improvements  
443 and efficiencies to Town facilities.
- 444 5. The Town should consider joining ICLEI as a means of promoting sustainability and  
445 receiving technical support in its energy efforts.
- 446 6. Much of Colchester's economy has historically relied on agricultural production within  
447 the Town. The Town should continue to promote local food as a means to reduce carbon  
448 footprint associated with food production. Continued efforts by the Colchester Food Shelf  
449 to glean and reduce food waste should also continue to be supported as about one third of

- 450 the food produced for human consumption worldwide is wasted increasing both carbon  
451 and methane gas from production and discard.
- 452 7. While Act 250 has helped to promote stretch energy codes, many existing properties in  
453 Colchester are subject to pre-existing Act 250 permits that specifically ban electric heat.  
454 The conversion of these properties to electric heating may require work with the District  
455 Commission. The Town should be supportive of such modifications as electricity  
456 becomes an affordable thermal source and assist property owners with navigating this  
457 process.
- 458 8. Building codes and development requirements should be continuously re-evaluated to  
459 include new technologies that improve efficiency and the use of renewable resources.  
460 Barriers to the installation of heat pumps and other bridge technologies, especially for  
461 thermal use, should be reduced or eliminated.
- 462 9. At the time of the development of this plan, suitable metrics for many of these milestone  
463 are not yet identified. During the term of this plan, the Town should work with CCRPC  
464 to quantify progress.
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467 **ACTIONS:**

- 468 1. While Colchester's building codes have stringent requirements for enhancing energy  
469 efficiency in construction, additional standards such as green construction or net zero  
470 requirements could be added to further reduce energy use related to buildings. During  
471 the term of this plan, Planning and Zoning Staff should work to evaluate the benefit of  
472 additional code requirements to reduce energy and increase sustainability in construction  
473 while considering the need for affordability.
- 474 2. The Town should designate an energy ombudsperson within Planning and Zoning to  
475 direct community members to sources of information regarding weatherization and other  
476 energy efficiency opportunities within a year of adoption of this plan.
- 477 3. The Town should evaluate the designation of the Planning Commission as an official  
478 energy committee to promote and evaluate energy planning on the behalf of the Town  
479 working with an ombudsperson in Planning and Zoning. The Town should partner with  
480 groups such as Button Up Vermont, Efficiency Vermont, GMP, the Champlain Office of  
481 Economic Opportunity (CVOEO), and pursue grants to promote information on  
482 weatherization and other energy improvements.
- 483 4. During the term of this plan, the Town should site another solar photo voltaic generation  
484 facility on Town land so as to approach a goal of producing electrical energy close to the  
485 total amount consumed by the Town directly.
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- 487 5. The Town should continue to work with organizations such as the Champlain Housing  
488 Trust to make their existing properties more energy efficient and to provide other  
489 alternatives to home owners in our community through their programs.

- 490 6. The Development Regulations should be revised within three years to include standards  
491 for electric car charging stations and include further incentives within the parking  
492 standards for transportation demand management or other vehicle reductions.  
493 7. The Town should continue to utilize ClearPath to monitor greenhouse gas emissions.  
494 8. The Town should continue maintaining information on vehicle efficiency to improve the  
495 ClearPath model and inform decision making regarding the purchase of newer, more  
496 efficient, vehicles including electric vehicles.  
497 9. The Town will continue to utilize the Vermont Community Energy Dashboard and keep  
498 updated with information on solar panel permits and other energy efficiency measures  
499 (retrofitting electric systems, replacing windows, etc.)..  
500 10. The Town will implement a scorecard review process involving Planning and Zoning  
501 Staff and the Planning Commission to objectively assess sites for possible “preferred  
502 site” designation.

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